



ADVANCE PUBLICATION OF REPORTS

This publication gives five clear working days' notice of the decisions listed below.

These decisions are due to be signed by individual Cabinet Members
and operational key decision makers.

Once signed all decisions will be published on the Council's
Publication of Decisions List.

- 1. REVISIONS TO DECISION-MAKING ARRANGEMENTS TO SPEND THE
ENFIELD NEIGHBOURHOOD FUND (Pages 1 - 32)**

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London Borough of Enfield**Portfolio Report****Report of:** Brett Leahy, Director of Planning and Growth

Subject: Revisions to decision-making arrangements to spend the Enfield Neighbourhood Fund**Cabinet Member:** Cllr. Caliskan, Leader of the Council, Cabinet Member for Regeneration and Economic Development**Executive Director:** Sarah Cary, Executive Director – Place**Ward:** All**Key Decision:** KD 5458

Purpose of Report:

1. To agree revisions to decision-making arrangements and composition of the neighbourhood element of the Enfield Community Infrastructure Levy, known as the Enfield Neighbourhood Fund.

Proposal(s)

2. Agree that funding for 2022-23 (Round 2) will be increased to £1.2m and the split between Local Authority and community projects will be as set out in this report.
3. Create a separate funding stream aimed at micro voluntary and community sector organisations to be entitled Enfield Residents' Priority Fund.
4. Agree the proposed changes to evaluation criteria, which now focus on delivery of the Council Plan 2020-22.
5. Agree the processes for receiving, assessing, and awarding funding for both internal and external projects.
6. Delegate authority to approve decision-making on the award of the Neighbourhood CIL (Enfield Neighbourhood Fund) to the Executive Director of Resources, in consultation with the Executive Management Team (EMT). The Leader to be informed of the recommendations prior to a decision being taken.

7. Note progress to date on projects awarded funding in Round 1, the proposed timeline for Round 2, and advance notice that Round 3 will be delivered in 2023.

Reason for Proposal(s)

8. Section 106 agreements and the Community Infrastructure Levy (CIL) are used to fund the provision of supporting infrastructure in association with development. They maximise the benefits and opportunities from growth such as employment opportunities and affordable homes.
9. Round 1 of the Enfield Neighbourhood Fund (the Neighbourhood CIL element) proved successful, with 8 community and 6 Local Authority projects receiving funding totalling £587,278. Details of these bids are shown below at paragraphs 28 and 29 respectively.
10. Learning from Round 1 has been used to evaluate how best to proceed with future rounds of funding, and changes are proposed.
11. It is proposed that the evaluation criteria be linked to the Council Plan 2020-22 going forward, that available funding is increased in line with increased CIL receipts. It is recognised that further developments may be required going forward in line with future iterations of the Council Plan.

Relevance to the Council Plan

12. The approach to infrastructure funding and delivery set out in this report (including the proposed decision-making structure) has been developed to support the overarching priorities as set out in the Council Plan 2020-22.
13. Good homes in well-connected neighbourhoods
 - CIL/S106 income will be used to effectively plan and coordinate the delivery of infrastructure alongside new development (e.g., affordable homes) to meet the future needs of the borough.
 - Neighbourhood CIL provides an opportunity to support residents to thrive in areas affected by new developments.
14. Sustain strong and healthy communities
 - CIL/S106 income will be spent in a way that supports development and the creation of sustainable and healthy communities set out in the existing Local Plan, especially in terms of the provision of new infrastructure (e.g., physical, social and community) and supporting services.
 - Neighbourhood CIL provides an opportunity to support residents to thrive in areas affected by new developments.

15. Build our local economy to create a thriving place

- CIL/106 income will make a significant positive contribution to infrastructure investment and place-making in the borough.
- Neighbourhood CIL provides an opportunity to support residents to thrive in areas affected by new developments.

Background

16. This report proposes amendments to the key governance and reporting arrangements of the Neighbourhood element of the Community Infrastructure Levy (known locally as The Enfield Neighbourhood Fund). Previous decisions on this element of funding were taken under KD 5029 and KD 5236.

17. The current system of securing developer contributions (Enfield CIL and section 106 agreements) has been in operation since April 2016, following the adoption of the Enfield CIL Charging Schedule and the Enfield Section 106 Supplementary Planning Document. This report focuses solely on the Enfield CIL and does not propose any changes to S106 or address Mayoral CIL matters.

18. The **Enfield Community Infrastructure Levy (CIL)** is a tariff-based charge on most developments to help fund the delivery of infrastructure that is needed to support the borough's future growth. The Enfield CIL Charging Schedule sets out the rates on which the levy is based (depending on the extent of floorspace and the nature and location of the proposed development). Since the adoption of the Charge in 2016 Enfield have collected £14.9M in CIL receipts. An increase in receipts in 2021/22, combined with Round 1 carry forward, has enabled the Council to increase the neighbourhood allocation to £1.2m for Round 2.

19. Unlike section 106 agreements, CIL is non-negotiable and can be levied on a much wider range of developments (although there are some exceptions, such as affordable housing and self-build projects).

In Enfield, CIL is divided into three parts:

Type	Percentage of total receipts	Commentary
Strategic	80%	Receipts can only be spent on capital projects to fund a wide range of infrastructure projects.
Neighbourhood	15% (or up to 25% in a neighbourhood planning area)	Receipts can be spent on both capital projects and revenue projects, such as the maintenance of infrastructure. However, it does not have to be spent in the same area as the development.

Administration	5%	This covers administrative expenses (e.g., staff costs).
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20. Arrangements for administering the CIL and S106 funds were set out in KD 5029, and this included the Neighbourhood CIL.

21. Allocation & distribution of Enfield's CIL

Strategic CIL

22. CIL funding is no longer restricted to the infrastructure items or projects identified in the Regulation 123 List (which has been now revoked following amendments to the regulations).

23. Instead, the council must now publish an annual infrastructure funding statement setting out the types of infrastructure and projects it intends to fund through the levy over the next reporting period. The latest 2020/21 statement is available online here: <https://www.enfield.gov.uk/services/planning/planning-obligations>

24. CIL spending priorities will then be determined on an annual basis as part of the budget-setting process set out in the capital programme (taking account of the specific and cumulative needs arising from development) and in line with the emerging Infrastructure Delivery Plan.

25. The neighbourhood portion of the Enfield CIL can be used to fund a wide range of community projects that relate to the provision of infrastructure or address the demands arising from development in an area. Voluntary and community sector organisations are provided with support in the form of workshops and guidance, but projects may include:

- cultural spaces and cafes;
- youth facilities;
- public realm works (e.g. street furniture);
- drainage improvements (e.g. SUDS);
- pedestrian and cycle routes;
- community events (e.g. festivals and galas) in association with long term regeneration programmes (e.g. town centres);
- community gardens/orchards;
- skills and training hubs (e.g. digital technology); and
- security measures to reduce crime and anti-social behaviour (e.g. CCTV).

26. The internal element of the funding is governed in the same way, but the following project examples may be considered as eligible for the funding:

- Summer university – holiday youth activities

- NEXUS – work with partner organisations on youth support and activities
- Debt and welfare services
- Energy pilots
- Outdoor gyms
- Black History Month/ related activities

27. Round 1 Update and Progress on Projects

28. In Round 1, bids from external and internal sources were reviewed. Full details of the projects are contained within the relevant operational DARs.

29. In Round 1, total funding of £700,000 was made available and was evenly split between internal (£350,000) and external (£350,000) applications.

30. The following organisations were awarded funding in the external element from a total pot of £350,000:

Project	Funding Awarded	Progress (as of July 2022)
Enfield Vineyard <i>Community Gym Café</i>	£10,000	New coffee machine and contactless payment machine now in operation. Gym opening times have been extended to 35hrs per week and gym membership has increased by 80% in two months. Café has been registered with the Council.
Enfield Methodist Church <i>Supporting development of 'The Space' intergenerational neighbourhood Centre</i>	£60,000	Construction of the shell of the new neighbourhood centre is underway. Fundraising continuing to raise further funds for the fit out of the centre. NCIL contribution represents partial funding.
Friends of Firs Farm <i>Community Hub</i>	£70,000	Planning permission granted, however going back to planning for material amendments etc. Project meetings have commenced with stakeholders - LBE, Sports England, Thames Water. Further £80k secured from Sport England. Match funding of £20,000 has been found.
Hearts & Helpers <i>Alma Estate Allotments Project</i>	£35,076	Open Day on 19 th May was well attended and included the new Ward Councillor. Workshops have been well attended, sometimes having to re-jig space to accommodate additional people who haven't booked. 19 families

		have benefited from gardening sessions and 8 groups of young people volunteer each week from Oasis Academy. Enough food to support over 40 families has been produced so far and the next crop will be donated to Enfield Foodbank.
Tottenham Recreation Ground <i>Additional and improved equipment for disabled people, the elderly and age groups 0-3 and 10-15</i>	£54,000	Proposals from different companies have been received for the play equipment. Committee met to decide on top two and they have been put forward to the group for comment and voting. Benches should be installed in September. The design and build of play equipment for young people has been completed, and an open day was held on 21st July. It has proved to be very popular with local residents.
Skills and Training Network <i>Vocational skills project for BAMER communities</i>	£37,592	Phase 1 has successfully recruited over 40 BAMER participants; mainly single parents & over 50's with basic skills. Referrals being received from Job Centre Plus, social prescribers and Enfield Advisory Service, as well as other local organisations. Phase 2 will involve an upskilling training programme with face-to-face classroom-based sessions in Community House. Very positive feedback received from participants and referring organisations.
Edmonton Community Partnership <i>Expansion of Eastern European Hub project in schools</i>	£22,880	Teaching assistant and mentor building strong relationships with pupils and parents. Mentor also acting as a role model for pupils who are having trouble in school. Also running coffee mornings to improve attendance.
Chickenshed Theatre <i>Renovation of communal space to develop a Network Hub</i>	£60,000	Meetings have taken place with Contractors to overcome issues found on site. Work starting in the café area in August. Work will take 2.5 weeks to complete in time for activities to re-commence in September.
TOTAL	£349,548	

31. The following organisations were awarded funding in the internal element from a total pot of £350,000:

Project	Funding Awarded	Progress (as of July 2022)
Raynham Doorstep Green <i>Equipment updates and seating</i>	£20,930	Project has attracted further funding and is now expanding its scope.
Ordnance Road Library <i>Community space in library</i>	£30,000	In process of ordering equipment needed. Site assessed and quotes being sourced. Contacted various organisations to work in partnership with the library.
Wilbury Wetlands <i>Creation of wetlands</i>	£60,000	A public consultation was held in October 2021. Funding so far spent on design and feasibility has been from capital.
Boundary Brook Watercourses <i>Improved access along Boundary Brook Park.</i>	£60,000	Vegetation and Rivers cleared. Public consultation held in February, followed by online consultation in March. Construction of new improved footpath commenced March 2022.
Edible Playgrounds <i>Healthy foods project</i>	£50,000	Conversations have taken place with the supplier and final agreements in place by summer 2022.
Cooperation Town Model <i>Access to healthier foods through voluntary sector model</i>	£16,800	Contract has been agreed with the supplier and commenced in April 2022. The supplier is recruiting a local person to lead on coordination of food co-ops.
TOTAL	£237,730	

32. The remainder of the £350,000 internal funding will be carried forward to Round 2. This stands at £112,270.

Main Considerations for the Council

33. A review of the delivery of Round 1 by the NCIL Board established that the broad criteria set out as the priorities in the Enfield Poverty and Inequality Commission (EPIC) report resulted in an overly wide scope, which led to inconsistent quality and cost across bids.

34. A sharper focus on key Council priorities can be achieved by amending the criteria to align them to the Council Plan 2020-22. The following criteria is proposed for the next round of funding (future iterations of the Council Plan will be looked at in due course) and an Equalities Impact Assessment is being

produced to support the Council Plan and exists in the form of the Local Plan Equalities Assessment¹:

Council Plan Theme	Council Plan Priority	Question
Good homes in well-connected neighbourhoods	Deliver housebuilding and regeneration programmes with our residents	How will your project contribute towards estate regeneration schemes?
Safe, healthy and confident communities	Keep communities free from crime	How will your project support the safety and security of children and young people, schools, parents and carers? How will your project help make public spaces safer, across all age groups, as part of a wider strategy of reducing crime and anti-social behaviour with partners?
	Inspire and empower young Enfield to reach their full potential	How will your project provide inspiring activities for children and young people? How will your project provide help and support for children and young people to fulfil their potential?
	Deliver essential services to protect and support vulnerable residents	How will your project contribute to the mental health and wellbeing of residents (particularly those in harder to reach groups)? How will your project contribute to the individual health care needs of residents?
	Create healthy streets, parks and community spaces	How will your project provide healthy activities/spaces for residents?
An economy that works for	Create more high-	Does your project offer an

¹ <https://new.enfield.gov.uk/services/planning/integrated-impact-assessment-2021-planning.pdf>

everyone	quality employment	opportunity to alleviate poverty and social exclusion, especially those on low wages and the unemployed?
	Enhance skills to connect local people to opportunities	How will your project increase volunteering opportunities to boost skills and employment opportunities among unemployed adults?
Modern Council	Accessible and efficient services	How will your project help residents to access local community spaces?
	Working in Partnership	Does your project involve work with the voluntary and community sector?
Climate Action	Work to become a carbon neutral organisation by 2030 and create a carbon neutral borough by 2040	How will your project contribute towards improved public safety and air quality around schools in areas of poor-quality air in the borough?
Fairer Enfield	Deliver the 27 recommendations of the EPIC	Does your project specifically address the needs and priorities of people living in areas where poverty and deprivation has worsened (based on the latest indices of deprivation)?
	Reduce inequality by implementing measurable equalities objectives	Does your project promote inclusion and diversity in the borough?
Early Help	Increase income through claiming the right benefits	How will your project help people to avoid debt and financial crisis?
	One to one parenting support	How will your project provide support to parents?
	Connect into things going on in the local community	How will your project enable residents to access high quality community activities

		and services?
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35. The additional income received in CIL receipts (per paragraph 16 above) plus carry forward has resulted in additional monies to be used for NCIL purposes. Money being collected in this current financial year will be adding to this amount. Given the current size of the NCIL pot it is proposed to increase the available funding amount for Round 2 onwards.
36. It is proposed that the total funding envelope for Round 2 be uplifted from £700,000 to £1,200,000. Administrative costs associated with running the programme will be drawn from the 5% allowance within the overall CIL funding (see KD 5029).
37. It is proposed that this is split between external (voluntary sector) and internal (Council) projects.
38. It is proposed to create an Enfield Residents' Priority Fund to increase access for smaller local community and grass roots groups based in Enfield to deliver locally focused projects that can visibly benefit Enfield residents and improve neighbourhoods across the borough.
39. The funding for this element will be apportioned from the overall £1.2m allocation.
40. The overall funding for Round 2 will therefore be as follows:

Element	Allocation
Enfield Neighbourhood Fund (Internal) Bids from £5,000 to £100,000 nominal	£700,000
Enfield Neighbourhood Fund (External) Bids from £5,000 to £100,000 nominal	£400,000
Enfield Residents' Priority Fund Bids up to £4,000	£100,000
TOTAL	£1,200,000

41. Previous delegation provided authority for the Executive Director of Place to authorise funding awards, subject to assessment against an agreed set of criteria approved on KD 5236 by the Leader of the Council (having previously been delegated on KD 5029).
42. During the initial phases of the programme, a board and panel of officers was established to oversee implementation and evaluation. Responsibility for administration of the fund was transferred from Place to People, and as such it is proposed that going forward decisions will be taken by the Executive Director of Resources, in consultation with EMT.

43. As with the previous round of funding, all bids recommended by panel for funding (according to their evaluation against the agreed criteria) will be provided to the Leader of the Council for information, prior to a decision being taken.
44. However, learning from Round 1 has established that whilst it is sensible to set out a clear window for each funding round for external bids, this places significant restrictions on the delivery of Council initiatives.
45. It is therefore recommended that the timeline and processes for the external element and the new Enfield Residents' Priority Fund remain as originally proposed for Round 2.
46. The funding window for internal bids will be opened at the same time, with all bids subject to the same scrutiny and due process, however:
47. The funding window for internal bids would remain open and bids can be provided on a rolling basis for consideration by the panel.
48. The panel will be stood up on a monthly basis (as required) to address any new internal bids that have been provided.
49. The sign-off arrangements for internal bids will remain the same as external bids.
50. If successful, this approach could be considered for the wider fund from Round 3 onwards, subject to future agreement.
51. Details of Residents' Priority Fund bids, including details of those recommended by panel as well as those that have not been progressed, will also be provided for information to the Cabinet Member for Community Safety and Cohesion, as this element of the fund is within this Members' portfolio.
52. Governance will therefore be as follows:

Executive Director of Resources , in consultation with the Executive Management Team	Operational Decision-making relating to the award of funds
Executive Management Team (for information to the Leader of the Council (for all bids) and the Cabinet Member for Community Safety and Cohesion (for Residents; Priority Fund bids)	Approval of panel recommendations ahead of final sign-off
NCIL Panel (cross-departmental, derived from NCIL Board)	Evaluation of bids and putting forward recommendations on award
NCIL Board (accountable to Strategic Planning Board)	<ul style="list-style-type: none"> Oversee the process of administering the fund and agree

	<p>the operational responsibilities across People and Place (to be reviewed, agreed, and implemented prior to the next funding round);</p> <ul style="list-style-type: none"> • Receive applications from internal and external bidders, submitted in the approved format; • Review all applications against the criteria defined in the funding documentation; • Stand up the NCIL Panel to assess and recommend bids • Oversee the release of funds and monitoring arrangements for successful applications; • Provide updates on the usage of the fund to relevant groups.
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Safeguarding Implications

53. The criteria for the bidding process states that all organisations applying to the fund must have and supply their safeguarding policies, which will be reviewed by the Council prior to award.

Public Health Implications

54. Better and more effective coordination of infrastructure delivery and financing is vital to the future health and wellbeing of the borough. CIL income will be used to address the impact of development (e.g., carbon offsetting) and secure adequate provision of infrastructure (including health and education facilities, green-grid connections and community facilities) to the support future needs of the borough.

Equalities Impact of the Proposal

55. Local authorities have a responsibility to meet the public-sector duty of the Equality Act 2010. The act gives people the right not to be treated less favourably because of any of the protected characteristics. An Equalities Impact Assessment has been provided with this report.

56. Equality issues will be addressed and integrated into the process of preparing the new Enfield Local Plan and the review of the CIL Charging Schedule through the Integrated Impact Assessment, which includes an equalities impact assessment (see para 33).

Environmental and Climate Change Considerations

57. Environmental considerations will be met through ensuring that all projects are now assessed against the Council's key priorities, as set out in the Council Plan.

Risks that may arise if the proposed decision and related work is not taken

Key risk	Action to mitigate
Failure to implement these arrangements would undermine the ability of the council to effectively coordinate the provision and maintenance of infrastructure	Ensure effective decision-making structures/processes are in place to coordinate the future planning and delivery of infrastructure in parallel with the Enfield Local Plan.

Risks that may arise if the proposed decision is taken and actions that will be taken to manage these risks

Key risk	Action to mitigate
Lack of accountability/transparency: failure to disclose CIL/S106 income and expenditure activities	Produce and publish an infrastructure funding statement before 31 December of each calendar year (as per the CIL regulations)
Legislative: Risk of legal challenge from developers and landowners	Ensure a new governance system is put in place to prioritise CIL and S106 receipts
Lack of adequate funding could adversely affect collection and allocation of CIL/S106 monies.	Ensure adequate resources are available to implement CIL/S106 governance in a timely manner in line with the regulations.
Failure to allocate sufficient funding could undermine the viability of development and inhibit the delivery of infrastructure	Ensure that decision-makers direct CIL/S106 income to delivery of critical infrastructure to support development
Community engagement and accountability: Neighbourhoods and stakeholders may not be given the opportunity to influence how the money is spent at the local level	<p>Ensure all S106/CIL receipts are spent within set deadlines and on the projects identified in the legal agreement/capital programme.</p> <p>The dedicated support officer will have responsibility for carrying out monitoring and reporting this to the NCIL Board, with scheduled updates then being provided to Cabinet.</p>

Financial Implications

58. CIL receipts can only be spent on capital projects, although associated revenue spending to maintain those capital items is also permissible.
59. It is the responsibility of the section 151 officer (Executive Director of Resources) to ensure that decisions relating to the expenditure of Enfield's community infrastructure levy accords with the annual budget. CIL will be used as a resource to help finance the borough's capital programme based on priorities set out in the Corporate Plan in line with the regulations.
60. Enfield's CIL will be integrated with the medium-term financial strategy and budget setting process and formally allocated through the capital programme (before the end of each financial year).
61. Since its introduction in April 2016, Enfield's CIL has raised £14,900,399 million.
62. The level and timing of CIL funding will, however, depend on the nature and scale of the development, the number of implemented planning permissions, build-out rates, and the phasing of development etc. Due to the uncertainty over forecasting, the amount of CIL funding will be based on the total receipts collected from the previous financial year and any unspent receipts from previous financial years.
63. Future projections (beyond the current capital programme) will be dependent on the outcome of the review of the Enfield CIL Charging Schedule undertaken to support the new Local Plan 2036. Enfield's charging rates will need to be updated to reflect the emerging infrastructure and growth requirements set out in the Local Plan (taking account of changing market conditions, such as increasing housing prices and the viability of development) in line with the regulations.

Legal Implications

64. The Planning Act 2008 ('the Planning Act') (as amended) and The Community Infrastructure Levy Regulations 2010 ('the CIL Regulations') (as amended) provide the powers for local planning authorities, or "charging authorities", to choose to develop and charge a CIL on development in their area. CIL monies can only be spent on infrastructure, as defined in the Planning Act. Obligations can be obtained from section 106 agreements for any purpose, provided they comply with the requirements of section 106 of the Town and Country Planning Act 1990 (as amended) and Regulation 122 of the CIL Regulations. Monies and obligations pursuant to a section 106 agreement must be spent or provided in accordance with any contractual provisions contained therein.
65. Neighbourhood CIL is defined through Regulation 59F of the CIL Regulations which enables the Council to allocate a portion of CIL receipts to be spent on local priorities, with spending of this portion subject to a wider definition, to support the development of the relevant area by funding "(a) the provision, improvement, replacement, operation or maintenance of infrastructure; or (b) anything else that is concerned with addressing the demands that

development places on an area.” Infrastructure includes facilities such as roads and other transport facilities, educational facilities, medical facilities, sporting and recreational facilities, and open spaces.

66. CIL spend is governed by Part 7 of the CIL Regulations. For any financial year in which CIL receipts are received, an infrastructure funding statement outlining receipts and expenditure must be prepared and published on the Council’s website (pursuant to Regulation 62).
67. Although the CIL Regulations do not prescribe a specific process on agreeing how NCIL funding should be spent, the Council is required, pursuant to Planning Practice Guidance on CIL (‘Government Guidance’) (updated 5 April 2022) to engage with local communities where development has taken place and agree with them how best to spend such funding, utilising existing consultation and engagement processes (e.g. neighbourhood groups, business networks and councillors) where possible. The Government Guidance notes that “This should include working with any designated neighbourhood forums preparing neighbourhood plans that exist in the area, theme specific neighbourhood groups, local businesses (particularly those working on business led neighbourhood plans) and using networks that ward councillors use. Crucially this consultation should be at the neighbourhood level. It should be proportionate to the level of levy receipts and the scale of the proposed development to which the neighbourhood funding relates”. However, in doing so, the Council will need to comply with the CIL Regulations to ensure that any funding supports the development of its area.
68. In line with the Public Sector Equality Duty, the Council must have due regard to the need to eliminate discrimination and advance equality of opportunity, as set out in section 149 of the Equality Act 2010 (the Act). It covers the following nine protected characteristics: age, disability, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief, sex and sexual orientation. Section 149 of the Act requires public authorities to have due regard to several equality considerations when exercising their functions. The main objective of the duty is to ensure public policies and programmes are implemented fairly, in particular with regard to their impact on the protected characteristics identified above and the weight to be attached to it is a matter for the decision maker, bearing in mind the issues of relevance and proportionality. In this respect, it is noted that paragraph 46 of this report confirms proposed actions to be taken.
69. Clear and transparent governance mechanisms will ensure robust and effective expenditure and reporting in line with the above requirements and ensure that funds are spent appropriately, in compliance with the CIL Regulations and Government Guidance to which the Council must have regard.

Workforce Implications

70. There are no adverse workforce implications envisaged. Sufficient staff will be required to administer the programme and ensure that projects are delivered.

This has been accounted for within the funding envelope outlined in this report.

Property Implications

71. This report does not of itself commit the council to any expenditure on its property portfolio. Any related proposals with cost implications would need to be subject to separate reports and full financial appraisal.

Other Implications

72. None.

Options Considered

73. Round 2 of the Enfield Neighbourhood Fund could be run in the same manner as Round 1.

74. However, this would remove the opportunity to benefit from the learning from Round 1, which, if applied, is likely to increase the quality of bids and more closely align them to the Council Plan 2020-22 priorities.

75. It would also prevent the uplift of funding, which has been made possible by the increase in CIL receipts.

Conclusions

76. This approach will be implemented to ensure that:

- Bids are encouraged of a high quality and relevant to the Council Plan 2020-22 (future iterations of the Council Plan will be looked at in due course)
- Learning from the first round of funding is applied
- Governance reflects the administrative changes in delivering the fund
- Residents and local organisations (including the Council) can access additional funding being made available through an increase in CIL receipts

Indicative timeline for Round 2

Event	External and Resident Priority Fund	Internal
Portfolio Decision	August 2022	
Launch of Round 2 funding window	September / October 2022	

Closing date for bids	December 2022	Rolling programme
Bids assessed	December 2022	Monthly on an ongoing basis
Leader briefing, EMT and Executive Director of Resources Sign-Off	December 2022 / January 2023	Monthly (as required)
Notification of Award	January 2023	Rolling programme
Update report to Cabinet	July 2023	

77. Notwithstanding reforms to the Infrastructure Levy, this will form the indicative timeline of events for Round 2.

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Date of report 19 August 2022

Appendices

Background Papers

The following documents have been relied on in the preparation of this report:

Enfield Council Plan 2020-22
 Enfield Poverty and Inequality Commission Report (2020)
 Key Decisions 5029 and 5236
 Equalities Impact Assessment (enc.)

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Enfield Equality Impact Assessment (EqIA)

Introduction

The purpose of an Equality Impact Assessment (EqIA) is to help Enfield Council make sure it does not discriminate against service users, residents and staff, and that we promote equality where possible. Completing the assessment is a way to make sure everyone involved in a decision or activity thinks carefully about the likely impact of their work and that we take appropriate action in response to this analysis.

The EqIA provides a way to systematically assess and record the likely equality impact of an activity, policy, strategy, budget change or any other decision.

The assessment helps us to focus on the impact on people who share one of the different nine protected characteristics as defined by the Equality Act 2010 as well as on people who are disadvantaged due to socio-economic factors. The assessment involves anticipating the consequences of the activity or decision on different groups of people and making sure that:

- unlawful discrimination is eliminated
- opportunities for advancing equal opportunities are maximised
- opportunities for fostering good relations are maximised.

The EqIA is carried out by completing this form. To complete it you will need to:

- use local or national research which relates to how the activity/ policy/ strategy/ budget change or decision being made may impact on different people in different ways based on their protected characteristic or socio-economic status;
- where possible, analyse any equality data we have on the people in Enfield who will be affected eg equality data on service users and/or equality data on the Enfield population;
- refer to the engagement and/ or consultation you have carried out with stakeholders, including the community and/or voluntary and community sector groups you consulted and their views. Consider what this engagement showed us about the likely impact of the activity/ policy/ strategy/ budget change or decision on different groups.

The results of the EqIA should be used to inform the proposal/ recommended decision and changes should be made to the proposal/ recommended decision as a result of the assessment where required. Any ongoing/ future mitigating actions required should be set out in the action plan at the end of the assessment.

Section 1 – Equality analysis details

Title of service activity / policy/ strategy/ budget change/ decision that you are assessing	Revising decision-making arrangements and assessment criteria ahead of a second round of Neighbourhood Community Infrastructure Levy (NCIL) funding (known locally as the Enfield Neighbourhood Fund)
Team/ Department	Place (administered within People)
Executive Director	Sarah Cary
Cabinet Member	Cllr Nesil Caliskan
Author(s) name(s) and contact details	Andrew Lawrence, Service Manager – Children and Public Health Commissioning Tel: 020 8132 0378 andrew.lawrence@enfield.gov.uk
Committee name and date of decision	

Date the EqIA was reviewed by the Corporate Strategy Service	July 2022
Name of Head of Service responsible for implementing the EqIA actions (if any)	Doug Wilson
Name of Director who has approved the EqIA	Sarah Cary (Place)

The completed EqIA should be included as an appendix to relevant EMT/ Delegated Authority/ Cabinet/ Council reports regarding the service activity/ policy/ strategy/ budget change/ decision. Decision-makers should be confident that a robust EqIA has taken place, that any necessary mitigating action has been taken and that there are robust arrangements in place to ensure any necessary ongoing actions are delivered.

Section 2 – Summary of proposal

Please give a brief summary of the proposed service change / policy/ strategy/ budget change/project plan/ key decision

Please summarise briefly:

What is the proposed decision or change?
 What are the reasons for the decision or change?
 What outcomes are you hoping to achieve from this change?
 Who will be impacted by the project or change - staff, service users, or the wider community?

The neighbourhood portion of the Enfield CIL can be used to fund a wide range of projects that relate to the provision of infrastructure or address the demands arising from development in an area. Examples include but not limited to:

- cultural spaces and cafes;
- youth facilities;
- public realm works (e.g. street furniture);
- drainage improvements (e.g. SUDS);
- pedestrian and cycle routes;
- community events (e.g. festivals and galas) in association with long term regeneration programmes (e.g. town centres);
- community gardens/orchards;
- skills and training hubs (e.g. digital technology); and
- security measures to reduce crime and anti-social behaviour (e.g. CCTV).

The spending of CIL money is highly regulated under the CIL Regulations 2010. This reports demonstrates how we have thought about local implications within the context of this rigid framework.

The Enfield Neighbourhood Fund provides a mechanism for the Council to invite applications and award funding from the Neighbourhood Community Infrastructure Levy.

In Round 1 the Council made available £700,000, which was split equally between internal LBE bids and external voluntary and community sector bids. A total of £237,730 was awarded to internal bids, with a further £349,548 being awarded to community organisations.

In Round 1 submissions were assessed according to criteria taken from the recommendations of the Enfield Poverty and Inequality Commission. A review of this round of funding by the NCIL Board found that the criteria had an overly wide scope, leading to inconsistent quality and costs across bids. It was therefore

decided at a subsequent meeting of the Executive Management Team (EMT) that the criteria would be rewritten with a sharper focus on Council Priorities, as set out in the Council Plan 2020-22.

The new criteria are set out in Cabinet Report KD 5458.

It is felt that aligning to these criteria will help bidders to better align their projects to the key Council priorities and improve the quality of applications.

The Enfield Neighbourhood Fund aims to recognise the local issues of communities in the borough and give representative groups the opportunity to respond to the challenges of development by improving facilities and providing services that meet the needs of residents at a very localised level.

The outcomes of Round 1 (detailed in Cabinet Report KD 5458) show that fund is capable of improving the local environment and services for service users and the wider community e.g. creation of community spaces, wetlands, access to health foods, refurbishment of community facilities, volunteering opportunities.

Section 3 – Equality analysis

This section asks you to consider the potential differential impact of the proposed decision or change on different protected characteristics, and what mitigating actions should be taken to avoid or counteract any negative impact.

According to the Equality Act 2010, protected characteristics are aspects of a person's identity that make them who they are. The law defines 9 protected characteristics:

1. Age
2. Disability
3. Gender reassignment.
4. Marriage and civil partnership.
5. Pregnancy and maternity.
6. Race
7. Religion or belief.
8. Sex
9. Sexual orientation.

At Enfield Council, we also consider socio-economic status as an additional characteristic.

“Differential impact” means that people of a particular protected characteristic (eg people of a particular age, people with a disability, people of a particular gender, or people from a particular race and religion) will be significantly more affected by the change than other groups. Please consider both potential positive and negative

impacts, and provide evidence to explain why this group might be particularly affected. If there is no differential impact for that group, briefly explain why this is not applicable.

Please consider how the proposed change will affect staff, service users or members of the wider community who share one of the following protected characteristics.

Detailed information and guidance on how to carry out an Equality Impact Assessment is available [here](#). (link to guidance document once approved)

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Age

This can refer to people of a specific age e.g. 18-year olds, or age range e.g. 0-18 year olds.

Will the proposed change to service/policy/budget have a **differential impact [positive or negative]** on people of a specific age or age group (e.g. older or younger people)?

Please provide evidence to explain why this group may be particularly affected.

This is expected to provide a positive benefit.

In Enfield, 27.2% of the population is aged between 0-19 years old, meaning that Enfield has a significantly larger proportion of young people when compared to other London boroughs.

The provision of health streets, parks and community spaces delivered by local organisations applying for the fund is expected to benefit residents of all ages – particularly the older and younger age groups.

Mitigating actions to be taken

In addition to internal projects, the external element of the fund will be open to all voluntary and community sector organisations.

We will promote the fund and provide support to ensure that organisations are able to deliver high quality bids, focused on the needs of local neighbourhoods. We will do this by building on our work from Round 1, which included engaging Enfield Voluntary Action to run workshops for community groups. These were attended by over 70 organisations in Round 1.

A monitoring officer within the Strategy and Service Development Team will also ensure that equality strands are reviewed as part of the ongoing monitoring arrangements under the conditions of grant, and this will be reported to and overseen by the NCIL Board, with annual reports to Cabinet.

Internal and external projects will be managed with the same degree of rigour and using the same processes to ensure high quality and fair service delivery.

Disability

A person has a disability if they have a physical or mental impairment which has a substantial and long-term adverse effect on the person's ability to carry out normal day-day activities.

This could include: physical impairment, hearing impairment, visual impairment,

learning difficulties, long-standing illness or health condition, mental illness, substance abuse or other impairments.

Will the proposed change to service/policy/budget have a **differential impact [positive or negative]** on people with disabilities?

Please provide evidence to explain why this group may be particularly affected.

This is expected to provide a positive benefit.

Enfield has 48,000 residents with a disability.

The criteria for application are derived from the Council Plan and continue to expect that inclusion is considered with projects. Examples of this already exist from Round 1, with the development of a playground with accessible equipment for people with disabilities.

Mitigating actions to be taken

In addition to the mitigating actions above, we will promote the fund via our local disability groups.

Gender Reassignment

This refers to people who are proposing to undergo, are undergoing, or have undergone a process (or part of a process) to reassign their sex by changing physiological or other attributes of sex.

Will this change to service/policy/budget have a **differential impact [positive or negative]** on transgender people?

Please provide evidence to explain why this group may be particularly affected.

This is expected to provide a positive benefit.

GIRES (Gender Identity Research Society) estimate that in the UK around 1% of the population experience some degree of gender non-conformity. If the distribution of among Enfield's population were typical of GIRES' national research, this would equate to around 3,500 individuals with some degree of gender-non-conformity.

The likelihood of projects specific to this protected group is lower than some others, but it is hoped that through the inclusivity of bids this group will benefit.

Mitigating actions to be taken

In addition to the mitigating actions above, we will ensure that the fund is promoted through Enfield LGBT Network, a key partner on the borough's Voluntary Sector Strategy Group.

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Marriage and Civil Partnership

Marriage and civil partnerships are different ways of legally recognising relationships. The formation of a civil partnership must remain secular, where-as a marriage can be conducted through either religious or civil ceremonies. In the U.K both marriages and civil partnerships can be same sex or mixed sex. Civil partners must be treated the same as married couples on a wide range of legal matters.

Will this change to service/policy/budget have a **differential impact [positive or negative]** on people in a marriage or civil partnership?

Please provide evidence to explain why this group may be particularly affected.

This is expected to provide a positive benefit.

As with other protected characteristics, it is considered unlikely that bids will be put forward specifically for this group; however, the inclusivity and breadth of bids expected should be positive for all benefitting communities.

Mitigating actions to be taken

Through our monitoring we will hope to gain insights into the needs of specific communities and whether these are being effectively addressed. This will be used to shape future funding rounds.

Pregnancy and maternity

Pregnancy refers to the condition of being pregnant or expecting a baby. Maternity refers to the period after the birth and is linked to maternity leave in the employment context. In the non-work context, protection against maternity discrimination is for 26 weeks after giving birth, and this includes treating a woman unfavourably because she is breastfeeding.

Will this change to service/policy/budget have a **differential impact [positive or negative]** on pregnancy and maternity?

Please provide evidence to explain why this group may be particularly affected.

This is expected to provide a positive benefit.

There is potential for the fund to be used to set up complementary early help support services at a local level, which could provide support to families, mothers and children during their early years. This may include access to support groups in local community venues.

Round 1 included successful bids to support people into work, a strand of this being mothers returning to the workplace.

Mitigating actions to be taken

Through our monitoring we will hope to gain insights into the needs of specific communities and whether these are being effectively addressed. This will be used to shape future funding rounds.

Race

This refers to a group of people defined by their race, colour, and nationality (including citizenship), ethnic or national origins.

Will this change to service/policy/budget have a **differential impact [positive or negative]** on people of a certain race?

Please provide evidence to explain why this group may be particularly affected.

This is expected to provide a positive benefit.

A localised approach to providing services and facilities, delivered by or in partnership with voluntary sector organisations, will encourage an approach tailored to individual communities. Enfield's diverse population is represented through such organisations, and we feel this understanding will ensure cultural benefits.

Mitigating actions to be taken

Through our monitoring we will hope to gain insights into the needs of specific communities and whether these are being effectively addressed. This will be used to shape future funding rounds.

Religion and belief

Religion refers to a person's faith (e.g. Buddhism, Islam, Christianity, Judaism, Sikhism, Hinduism). Belief includes religious and philosophical beliefs including

lack of belief (e.g. Atheism). Generally, a belief should affect your life choices or the way you live.

Will this change to service/policy/budget have a **differential impact [positive or negative]** on people who follow a religion or belief, including lack of belief?

Please provide evidence to explain why this group may be particularly affected.

This is expected to provide a positive benefit.

Round 1 included a number of successful bids from religious organisations. These were generally organisations that, whilst representative of a particular religious group, were creating projects for the benefit of the wider community.

It is envisaged that such projects, particularly those improving community sites, will continue in the next round.

Mitigating actions to be taken

Through our monitoring we will hope to gain insights into the needs of specific communities and whether these are being effectively addressed. This will be used to shape future funding rounds.

Sex

Sex refers to whether you are a female or male.

Will this change to service/policy/budget have a **differential impact [positive or negative]** on females or males?

Please provide evidence to explain why this group may be particularly affected.

This is expected to provide a positive benefit.

As with other protected characteristics and, as encapsulated in the aims of the Fund, we expect proposals to come forward that benefit both genders.

Mitigating actions to be taken

Through our monitoring we will hope to gain insights into the needs of specific communities and whether these are being effectively addressed. This will be used to shape future funding rounds.

Sexual Orientation

This refers to whether a person is sexually attracted to people of the same sex or a different sex to themselves. Please consider the impact on people who identify as heterosexual, bisexual, gay, lesbian, non-binary or asexual.

Will this change to service/policy/budget have a **differential impact [positive or negative]** on people with a particular sexual orientation?

Please provide evidence to explain why this group may be particularly affected.

This is expected to provide a positive benefit.

We know that in London around 4% of the population identifies as either gay, lesbian, bisexual or 'other' and whilst we presently have no specific data for Enfield it is unlikely to be significantly different from the London average.

The likelihood of projects specific to this protected group is not known, but it is hoped that through the inclusivity of bids this group will benefit.

Mitigating actions to be taken

Through our monitoring we will hope to gain insights into the needs of specific communities and whether these are being effectively addressed. This will be used to shape future funding rounds.

In addition to the mitigating actions above, we will ensure that the fund is promoted through Enfield LGBT Network, a key partner on the borough's Voluntary Sector Strategy Group.

Socio-economic deprivation

This refers to people who are disadvantaged due to socio-economic factors e.g. unemployment, low income, low academic qualifications or living in a deprived area, social housing or unstable housing.

Will this change to service/policy/budget have a **differential impact [positive or negative]** on people who are socio-economically disadvantaged?

Please provide evidence to explain why this group may be particularly affected.

This is expected to provide a positive benefit.

We know that socio-economic deprivation and the concentration of it across the borough is significant and creates many differentials in people's quality of life.

Enfield is the 9th most deprived borough in London.

The fund is explicit in asking how poverty and inequality in our borough will be addressed in prospective bids (the Enfield Poverty and Inequality Commission findings are directly referenced).

Mitigating actions to be taken.

We believe the correct delivery of the fund and the guidance and assessment processes attached means the bids that can address socio-economic deprivation across the borough stand a high chance of success. We should be able to clearly evidence this as we deliver the fund on behalf of the local authority.

Section 4 – Monitoring and review

How do you intend to monitor and review the effects of this proposal?

Who will be responsible for assessing the effects of this proposal?

Governance and oversight of the fund is set out in KD 5458, and quarterly performance monitoring is already established for Round 1. This ensures that projects are delivered against agreed outcomes and allows us to work with the delivery partner to agree improvement plans if required.

The Strategy and Service Development Team in the People Directorate is responsible for carrying out this monitoring function and reporting back to the NCIL Board and Cabinet.

Section 5 – Action plan for mitigating actions

Any actions that are already completed should be captured in the equality analysis section above. Any actions that will be implemented once the decision has been made should be captured here.

Identified Issue	Action Required	Lead officer	Timescale/By When	Costs	Review Date/Comments
Assessment of bids	Panel to score bids and make recommendations for approval	Doug Wilson – People Directorate	December 2022	In budget	Q1 2023/24 by lead officer
Need to regularly evaluate impact of the Fund and its outcomes	Review approved bids and consider implications for future guidance	Andrew Lawrence / Matt Casey – People Directorate	June 2023	In budget	Q4 2023/24 by lead officers
Reporting requirement to brief Cabinet Member and senior management on progress against targets	Give 6 monthly update briefings to lead Cabinet Member and annual update to EDI Board	Doug Wilson / Andrew Lawrence – People Directorate	Q2 2023/24	In budget	Q4 2023/24 by lead officers
Publish details on the Fund on the Council website	1.Ensure publication of awards 2.Publish evaluation report	Doug Wilson / Andrew Lawrence – People Directorate	1. Q4 2022/23 2. Q3 2023/24	In budget	Q4 2023/2024 by lead officers